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PROCEDURE MANUAL FOR THE AWARD OF PUBLIC CONTRACTS

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ABBREVIATIONS

1. THE STAKEHOLDERS OF THE SYSTEM

AC :	Contracting Authority	
ACMP :	Authority in charge of Public Contracts	
MINMAP :	Ministry of Public Contracts	
ARMP :	Public Contracts Regulation Agency	
PO:	Project Owner	
DPO :	Delegated Project Owner	
MOE :	Contract Manager	
TB:	Tenders Board	
CCCM :	Central Contracts Control Boards	
SCAO :	Bid Evaluation Sub-Committee	
OI :	Independent Observer	
SIGAMP :	Internal Public Contracts Administrative Management Entities	
CER :	Complaints Review Body	
PTF:	Technical and Financial Partner	

2. REGULATORY INSTRUMENTS

CMP :	Public Contracts Code
CCAG :	General Administrative Conditions

13 10000

3. THE TYPES OF PROCEDURES AND CONSULTATION FILES

AO:	Invitation to tender
AOR :	Restricted invitation to tender
DTAO :	Model Tender Files
TF:	Tender Files
DCE :	Consultation Files
DC :	Request for quotation

4. CONSTITUTION DOCUMENTS FOR THE CONSULTATION FILE

AMI/ASMI:	A call for manifestation of interest
AAO :	Tender Notice
RGAO :	The General Rules for Call for Tenders
RPAO :	The General Rules for Call for Tenders
CCAP :	Special Administrative Conditions
CCTP :	Special Technical Administrative Conditions
ToF:	Terms of Reference
BPU:	Schedule of Unit Prices
CSDPU :	Unit Price Sub-Detail Framework
CDQE :	Quantitative and Cost Estimate Detail Framework
DQE :	Quantitative and Cost Estimate Detail

TABLE OF CONTENT

ABBRE	ABBREVIATIONS2			
PREAM	BLE	5		
і. т	he PRESENTATION OF THE PUBLIC CONTRACTS SYSTEM	7		
I.1.	REGULATORY FRAMEWORK	7		
1.2.	DEFINITIONS	7		
1.3.	THE ROLES AND DUTIES OF STAKEHOLDERS	11		
I.3.1.	The stakeholders in the operational sphere	11		
а.	The Project Owner (PO)	11		
b.	Delegated project owner (DPO)	12		
с.	Internal Structures for the Administrative Management of Public Contracts (SIGAMP)	12		
d.	The Tenders Boards (CPM)	13		
е.	Central Contracts Control Board(CCCM)	13		
f.	Independent Observer	14		
g.	Experts	14		
h.	The Petitions Review Committee	15		
1.3.2.	The stakeholders in the strategic (non operational)	15		
a.	Authority in charge of Public Contracts	15		
b.	The Organ in charge of regulating Public Contracts	16		
1.4.	The competence threshold of Tenders Boards	17		
I.4.1.	The threshold of Tenders Boards	17		
1.4.2.	The threshold of Central Contracts Control Boards	17		
a.	The thresholds of Central Contracts Control Boards for road works contracts	17		
b.	The threshold of Central Contracts Control Boards for other infrastructures contracts	17		
с.	Thresholds of the Central Contracts Control Board for the Supervision of Building and Public Works Contracts	17		
d.	The threshold of Central Contracts Control Boards for general supplies contracts	18		
е.	The threshold of Central Contracts Control Boards for services and intellectual services contracts	18		
II. N	IODES AND PROCEDURES FOR THE AWARD OF PUBLIC CONTRACTS	20		
II.1.	The prerequisites for the award of a public contracts	20		
II.1.1.	Determining the need and preliminary studies	20		
II.1.2.	The schedule of public contracts award operations	20		
II.1.3.	availability of the site and funding	21		

1.2.	Methods of Contracts award
1.2.1.	Contracts awarded by invitation to tender21
а.	Open invitation to tender
b.	Restricted invitation to tender
С.	Competitive invitation to tender
d.	Two-stage tendering
е.	A call for tender to recruit an individual consultant
f.	The request for quotation
	Design-build contracts: A design-build contract is a works contract that allows the Project Owner to entrust a p of economic operators or, for infrastructure works only, a single economic operator, with a mission ering both the design and execution of the works
are c estal cont	Framework agreements: When the Project Owner cannot determine in advance the volume and frequency of orders upplies or routine services required to meet his needs, he can use a framework agreement. Framework agreements ontracts concluded by one or more Project Owners with one or more service providers, the purpose of which is to plish the rules relating to the purchase orders to be issued, or the provisions governing the subsequent purchase order racts to be awarded during a given period, particularly with regard to prices and, where applicable, the ntities envisaged.

i.	Contracts awarded by Mutual agreement	25
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PREAMBLE

The award process is part of the project cycle, downstream of the identification, appraisal, preparation and fund raising phases and upstream of the implementation phase.

This manual has as objective to enable all the participants of the Contracts system, to know the different stakeholders and their respective attributes at each stage of the contracts award process.

This process is essentially governed by Decree No. 2018/366 of 20 June 2018 to institute the Public Contracts Code, and Decree No. 2018/355 on the common rules applicable to public enterprises, which aims to ensure transparency, fairness and promptness in the award and execution of contracts.

This manual describes in detail the procedures applicable to the different modes of contracts award provided for by the regulations, i.e. contracts awarded after invitations to tender, letter orders awarded after requests for quotations or invitations to tender, and contracts by mutual agreement.

The manual equally gives indications on the choice of the Administration's co-contractors and regulatory provisions related to the legal protection of bidders and the handling of disagreements between some stakeholders.

It comprises of four (4) parts namely:

- 1. The presentation of the public contracts system;
- 2. Public Contracts award procedures;
- 3. Bid-evaluation criteria and mode of contracts award, and;
- 4. Means of redress for bidders, and the handling of disagreements between the Project Owners (or Delegated Project Owners), and Tenders Boards

First Part:

The PRESENTATION OF THE PUBLIC CONTRACTS SYSTEM



I. The PRESENTATION OF THE PUBLIC CONTRACTS SYSTEM

I.1. REGULATORY FRAMEWORK

The main instruments governing the public contracts sector are:

- Decree No. 2018/366 of 20 June 2018, , to institute the Public Contracts Code;
- Decree No.2011/408 of 9 December 2011to organise the Government as amended and supplemented by Decree No. 2018/190 of 2 March 2018;
- Decree No. 2003/651 of 16 April 2003 to lay down the modalities of application of the tax and customs regime for public contracts;
- Decree no. 4992/PM of 21 June 2018 fixing the rules governing the maturation process of public investment projects.
- Decree No. 2001/048 of 23 February 2001 to lay down the organisation and functioning of the Public Contracts Regulatory Agency and its subsequent amendments;
- Order 032/CAB/PM of 28 February 2003 to lay down the terms and conditions for implementing request for quotation.
- Order 093/CAB/PM of 5 November 2002 to fix/set the amount for bidding caution and ender File charges;
- Circular No00001/PR/MINMAP/CAB of 25 April 2022 to implement the Public Contracts Code

I.2. DEFINITIONS

As far as the implementation of the Public Contracts Code is concerned, the following definitions were adopted:

- Public Contracts: A written contract awarded in accordance with the provisions of the Public Contract Code, whereby a contractor, supplier or service provider commits itself to the State, a Regional and Local Authority or a public establishment, either to carry out works or to supply goods or services in exchange for a payment;
- Contract amendment: contractual deed amending or supplenting certain clauses of the initial contract to adapt it to developments subsequent to its signature;
- Delegation of public services: delegation of the management of a public service to a third party whose remuneration is substantially linked to the results of the operation of the service. It is subject to the rules governing public contracts. Subject to a source by the consultant

- Works contract: contract concluded with contractors for the construction, reconstruction, demolition, repair and renovation of any building or structure, including work site preparation, earthwork, installation of equipment or materials, decoration and finishing as well as ancillary services, where the value of such
- Services: works, supplies and services or intellectual services to be carried out or provided in accordance with the subject of the contract;
- Authority in charge of Public Contracts : authority heading the competent government service in respect of public contracts;
- Project Owner: minister or person ranking as such, chief executive of a regional or local authority, general manager and manager of a public establishment, representing the beneficiary of the services provided for in the contract;
- Delegated Project Owner: person acting as representative of the Project Owner and performing some of the duties of the latter. These are, the regional governor or Divisional Officer, the head Cameroon's diplomatic mission abroad, authorised to award and sign contracts financed by credits delegated by a Project Owner, and where applicable, the head of a project receiving external funding;
- Contracting Authority Natural person authorized to manage the contracting

process and sign the related contracts. They are Project Owners and Delegated Project Owners;

- Administration's contracting partner or contract holder: any natural person or corporate body party to the contract, responsible for the execution of the services provided for in the contract, as well as his duly appointed representative(s), staff, successor(s) and/or agent(s).
- Business grouping: a group of enterprises or service providers bound by a single agreement and represented by one of them, acting as common agent. The business grouping may be joint and/or several;
- Contract Manager: natural person accredited by the Project Owner or the Delegated Project Owner to provide general administrative, financial and technical assistance at the definition, preparation, execution and acceptance stages of the services under the contract. He oversees the general management of the execution of services, decides on all the technical and financial provisions and represents the Project Owner or the Delegated Project Owner before dispute settlement bodies;
- Contract Engineer: public law natural person or corporate body accredited by the Project Owner or the Delegated Project Owner to monitor contract execution. He is responsible for technical and financial monitoring. As such, he assesses, decides and gives instructions having no financial incidence. He reports to the Contract Manager;

- Project Manager: public or private law natural person or corporate body designated by the Project Owner or the Delegated Project Owner to defend the latter's interests at the definition, preparation, execution and acceptance stages of the services under the contract;
- Tenders Boards: shall be technical support bodies set up under Project Owners, Delegated Project Owners, Regional Governors and Senior Divisional Officers for the award of public contracts worth at least 5 000 000 (five million) CFA francs. *Central Contracts Control Boards: shall be technical bodies placed under the Minister in charge of public contracts. They shall be responsible for ex ante control of procedures for the award of public contracts under their remit initiated by Project Owners*

or Delegated Project Owners.

- Bid evaluation sub-committee: ad hoc committee set up by the Tenders Board for the technical and financial evaluation and ranking of bids;
- Independent observer: shall be a natural or corporate body recruited through competitive bidding by the public contracts regulatory body to ensure compliance with regulations, transparency rules and principles of equity in the public contracts award process;
- Independent auditor: audit firm of established reputation recruited by the administration and in charge of the annual audit of public contracts;
- Public Contracts Petitions Review Committee: Entity set up within the public contracts regulatory body to examine petitions from bidders who feel aggrieved and to propose appropriate measures to the Authority in charge of Public Contracts, where necessary;
- Contract amount: total amount of the expenses and remuneration for services forming the subject of the contract, subject to any addition or deduction which may be done by virtue of the provisions of the contract;
- Jobbing order: a public contract worth at least 5 000 000 (five million) and less than 50 000 000 (fifty million) CFA francs;
- Request for quotation: simplified procedure for the consultation of enterprises for the award of some jobbing orders relating to the supply of goods and services or any other minor services not requiring the preparation of technical tenders;
- Follow-up and Technical Validation Committee: a committee comprising members chosen by virtue of their domain of expertise and responsible for 4monitoring and



validating the services provided within the scope of intellectual service contracts worth at least 100 000 000 (one hundred million) CFA francs;



I.3. THE ROLES AND DUTIES OF STAKEHOLDERS

The public contracts system is made up of two categories of stakeholders namely:

- Stakeholders in the operational sphere who are actively involved in the contracting process (Project Owner, Delegated Project Owner, Internal Structures for the Administrative Management of Public Contracts, Tenders Boards, Central Contracts Control Boards, Independent Observers, Experts, Committee responsible for reviewing bidders petitions, etc.), and ;
- Stakeholders in the so-called strategic or non-operational sphere who are not directly involved in the award process, other than those in the administrations they manage. These include the Authority in charge of Public Contracts and the body responsible for regulating the public contracts system).

I.3.1. The stakeholders in the operational sphere

a. The Project Owner (PO)

The Project Owner (PO) is responsible of the preparatory phase, the launching of consultations, the award of contracts and jobbing orders and the signing of contracts.

He is responsible for :

- carrying out preliminary studies and, in conjunction with the relevant government departments, ensuring that the projects to be budgeted for are fully developed;
- drawing up a plan for the award and execution of contracts;
- the availability of funding;
- determining the method of awarding contracts (by tendering or direct agreement);
- preparing the consultation files (tender documents (DAO) and request for quotation (RFQ) documents);
- launching invitations to tender;
- receiving tenders, coding them and recording them in a register provided for this purpose;
- evaluating pre-qualification applications, where necessary
- Transmission of bids to the relevant Tenders Board
- the award of contracts;
- publication of the results, including amounts and deadlines;

- Contract-based model;
- signing contracts with no threshold limit;
- notifying, monitoring performance and paying out the contract.

b. Delegated project owner (DPO)

The Project Owner can entrust a Delegated Project Owner (DPO), a public or private law entity carrying out all or part of the following tasks in his name and on his behalf:

- Defining the administrative and technical conditions under which the project in question will be carried out ;
- Reception of tenders
- organising and conducting the contract award procedure through to signature.

In addition to the Regional or Divisional Delegates of the public administrations, public establishments and public or semi-public sector companies benefiting from the services, the Delegated Project Owners are the Heads of Cameroon's diplomatic missions abroad, the heads of the Purchasing Centres for grouped orders and centralised purchases, as well as the Heads of Unit for projects receiving external funding.

The relationship between the Project Owner and the Delegated Project Owner is governed by an agreement or any other authorisation which sets out, among other things, the responsibilities entrusted to the Delegated Project Owner, as well as the technical, financial and accounting control procedures exercised by the Project Owner at the various stages of the project, with the exception of the Regional or Divisional Delegates of public administrations and public administrative establishments.

c. Internal Structures for the Administrative Management of Public Contracts (SIGAMP)

The internal structures for the administrative management of public contracts are placed alongside the Project Owners and Delegated Project Owners to provide assistance in the performance of their duties, particularly at the following stages:

- project maturation ;
- drawing up plans for awarding contracts and monitoring them ;
- drawing up draft consultation documents in conjunction with the technical departments of the Project Owner or the Project Owner concerned;
- Reception of bids

- finalising draft contracts and amendments before they are signed;
- preparing project presentation notes;
- archiving documents;
- transmitting documents generated during the award and execution of public contracts;
- drafting quarterly, half-yearly and annual reports on the award and execution of contracts.

d. The Tenders Boards (CPM)

The Tenders Board is a technical support body set up under Project Owners, Delegated Project Owners, Regional Governors and Senior Divisional Officers and a project execution unit for the award of public contracts worth at least 5 000 000 (five million) CFA francs.

It is responsible for organising operations relating to the award of contracts up to the proposal for the award of contracts.

To this end, the CPM :

- examines and issues a technical opinion on the tender documents and requests for quotations prepared by the Project Owner or the Delegated Project Owner;
- Examining and adopting, where necessary, the notation grid before the opening of bids in strict accordance with the Tender Files;
- receives the bids submitted by the Project Owner or the Delegated Project Owner and organises the bid opening sessions;
- appoints a Bid-evaluation sub-committee and examines its report
- proposes the award of the contract to the Project Owner or Delegated Project Owner;
- prepares, where applicable, the files to be submitted to the Central Contract Control Boards by the Project Owners and Delegate Project Owners;
- examines and issues a technical opinion on the draft contracts and amendments prepared by the Project Owner or the Delegated Project Owner.

e. Central Contracts Control Board(CCCM)

Central Contracts Control Boards(CCCM) is a technical body placed under the Minister in charge of public contracts. They shall be responsible for ex ante control of procedures for the award of public contracts under their remit initiated by Project Owners

or Delegated Project Owners.

In his capacity, he issues opinion on:

- Tender Files prepared by Project Owners or Delegated Project Owners and examined by the Tenders Board;
- Contracts award procedures;
- the award proposals of the Tenders Board validated by the Project Owners or Delegated Project Owners;
- the draft contracts awarded according to the mutual agreement procedure within the limits of their competence and possible draft amendments.

f. Independent Observer

An independent observer is a natural or legal person recruited by means of invitation to tender by the organ in charge of regulating public contracts in order to ensure compliance with regulations, transparency rules and principles of equity in public

procurement;

he attends Tenders Board meetings, as well as the work of the bid evaluation subcommissions for contracts relating to invitations to tender for which the cumulative value of the lots is greater than or equal to fifty (50) million CFA francs, in order to:

- evaluate the process by pointing out at each stage any failures to comply with the regulations, the rules of transparency and the principles of fairness;
- report practices contrary to good governance in the public contracts award process, particularly in cases of influence peddling, conflict of interest or insider trading.

g. Experts

Experts are natural persons approved by the body responsible for regulating public contracts with a view to providing technical assistance to stakeholders in the domain of public contracts.

They are :

- appointed as members of the Sub-Committees set up by the Tenders Board to evaluate bidders' offers, or ;

- chosen by the Chairman of a Central Contract Control Board to examine the technical aspects of the documents received by the Project Owner or Delegated Project Owner relating to the consultation file, the award proposal, the draft contracts awarded by mutual agreement and the draft amendments, and to draw up a report which he presents to the Central Contract Control Board.

h. The Petitions Review Committee

The Committee responsible for reviewing petitions from bidders who consider themselves to have been wronged is set up within the body responsible for regulating public contracts, to formulate proposals for appropriate measures to be taken by the Public Contracts Authority, if necessary.

I.3.2. The stakeholders in the strategic (non operational)

a. Authority in charge of Public Contracts

The Authority in charge of Public Contracts is the Minister in charge of Public Contracts

He organises and ensures the proper functioning of the Public Contracts system.

In this capacity, he:

- Signs implementing instruments of the Public Contracts Code
- imposes penalties for malpractice and disputes arising from public contracts, as well as disagreements between public officials;
- has the power to authorise special procedures.

he may, if necessary, refer cases to himself to sanction a procedure.

The Authority in charge of Public Contracts has all the powers and duties conferred on him by the Public Contracts Code, notably as regards approval, authorisation for special procedures and arbitration in the event of disputes or petitions by bidders.

He therefore :

- sets up the Tenders Boards ;
- appoints the chair persons of Tenders Boards;
- appoints the chair persons and members of the Central Contract Boards;

- arbitrates disputes in the event of disagreement between the Project Owner or Delegated Project Owner and the Central Contract Control Boards in the award process;
- arbitrates disputes in the event of a petition by a bidder or a request by a cocontractor;
- cancels the award of contracts awarded in breach of the regulations or contrary to the rules of transparency and fairness.

b. The Organ in charge of regulating Public Contracts

The body in charge of regulating public contracts is the Public Contracts Regulation Agency

It	monitors	and	facilitates	the	public	contracts	system.
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As such, it is responsible for :

- formulating opinions to the Authority in charge of Public Contracts for the definition and improvement of policies in this area;
- ensuring that the principles of good governance are applied, in particular by implementing preventive measures to combat malpractice in public procurement;
- ensuring that the rules are properly applied by all players, by means of opinions and recommendations;
- proposing public contracts reforms;
- defining training policies and strategies in the public contracts domain and developing a professional and institutional framework in this area;
- coordinating and feeding the public contracts information system and monitoring it;
- periodically assessing the compliance and performance of the national public contracts awardt system against the relevant international indicators and standards;
- approving experts in the domain of public contracts;
- investigating disputes arising from public contracts procedures and providing technical advice to the Committee responsible for reviewing bidders' petitions;
- editing and publishing the public contracts logbook;
- proposing sanctions for procedures to the Authority in charge of Public Contracts;
- carrying out specific audits.

In addition, the body responsible for regulating public contracts :

- draws up and distributes standard documents and procedure manuals;

- provides, where necessary, any technical support required by the Project Owner and Delegated Project Owner, as well as Tenders Boards;
- collects and centralises documentation and statistics on the award, performance and monitoring of public contracts, with a view to setting up a database;
- recruits independent observers;
- draw up quality assurance guidelines for public contracts execution agencies;
- assesses the capacity of institutions and agrees corrective and preventive actions to improve the execution of their portfolios;
- commissions an independent audit of a random sample of contracts at the end of each financial year;
- draws up periodic reports on the performance of contracts on the basis of the investigations and audits carried out and sends them to the competent authorities;
- submits an annual report to the President of the Republic on the effectiveness and reliability of the system for awarding, performing and monitoring public contracts.

I.4. The competence threshold of Tenders Boards

I.4.1. The threshold of Tenders Boards

The Tenders Boards are responsible for jobbing orders for amounts greater than five (05) million FCFA and less than fifty (50) million FCFA and for contracts for amounts at least equal to fifty (50) million FCFA.

I.4.2. The threshold of Central Contracts Control Boards

a. The thresholds of Central Contracts Control Boards for road works contracts

The Tenders Boards are responsible for jobbing order whose amounts are more than five (05) million CFA francs and less than fifty (50) million CFA francs and for contracts for amounts of at least fifty (50) million CFA francs.

b. The threshold of Central Contracts Control Boards for other infrastructures contracts

The Central Contract Control Board for other infrastructure contracts is responsible for consultations where the cumulative value of the lots is greater than or equal to one (1) billion FCFA tax inclusive, as well as for contracts awarded under mutual agreement procedure for the same threshold.

c. Thresholds of the Central Contracts Control Board for the Supervision of Building and Public Works Contracts

The Central Contracts Control Board for the Supervision of Contracts for Building Works and Public Amenities is responsible for consultations where the aggregate value of the lots is greater than or equal to five hundred (500) million CFA francs all tax inclusive, as well as for contracts awarded under mutual agreement procedure with the same threshold.

d. The threshold of Central Contracts Control Boards for general supplies contracts

The Central Contracts Control Boards for the Supervision of General Supplies Contracts is responsible for consultations where the cumulative value of the lots is greater than or equal to two hundred and fifty (250) million FCFA all tax inclusive, as well as for contracts awarded by mutual agreement with the same threshold.

e. The threshold of Central Contracts Control Boards for services and intellectual services contracts

The Central Contracts Control Board for the Supervision of Service and Intellectual Services Contracts is responsible for consultations where the cumulative value of the lots is greater than or equal to one hundred (100) million CFA francs (all tax inclusive), as well as for contracts awarded by mutual agreement with the same threshold.

NOTE: Services for which the estimated amount is less than 5 million are "administrative purchase orders". They are awarded directly by the Project Owner or Delegated Project Owner, without recourse to the Tenders Board. Their procedure and mode of award are not governed by the Public Contracts Code



Part II

MODES AND PROCEDURES FOR THE AWARD OF CONTRACTS

II. MODES AND PROCEDURES FOR THE AWARD OF PUBLIC CONTRACTS

Public contracts are awarded following a competitive bidding process among the Administration's potential co-contractors.

Exceptionally, they may be awarded by mutual agreement, after express authorisation from the Authority in charge of Public Contracts.

However, there are special contracts that do not comply, in whole or in part, with the provisions relating to tendered contracts or mutual agreement contracts. These essentially include contracts relating to national defence, security and the strategic interests of the State.

These contracts include secret clauses for security reasons and the State's strategic interests, and are therefore not subject to review by any of the Tenders Board provided for in the Public Contracts Code.

II.1. The prerequisites for the award of a public contracts

In accordance with the provisions of Chapter II of Title III of Decree No. 2018/366 of 20 June 2018 to institute the Public Contracts Code, the prerequisites for awarding a public contract include:determining the need and carrying out prior studies,scheduling award operations, and ; availability of the site and funding.

II.1.1. Determining the need and preliminary studies

Before launching any invitation to tender or any consultation, the Project Owner is obliged to carry out a preliminary study or, if necessary, to call on external expertise in order to determine as accurately as possible the nature and extent of the requirements to be met.

The preliminary study must define the specifications and scope of the services covered by the contract and lead either to a preliminary project defining all the characteristics of the work to be carried out or the supplies to be delivered, or to the terms of reference of the services concerned.

II.1.2. The schedule of public contracts award operations

The award of public contracts must be subject to programming by the Project Owners and Delegated Project Owners, in conjunction with the Ministry in charge of Public Contracts.

The adoption of budgets by the relevant bodies is subject to the presentation of a draft programming logbook including externally financed contracts.

II.1.3. availability of the site and funding

Before the launch of any consultation, the Project Owner (or the Delegated Project Owner) must ensure the availability of funding This involves certifying, as appropriate, the budget entry, the effectiveness of the expenditure authorisation and the entry into force of the financing agreement.

The Project Owner or Delegated Project Owner is also required to take all the necessary steps to ensure that the site where the services are to be provided is available before the contract in question is notified.

II.2. Methods of Contracts award

Public contracts regulations provide for nine (09) methods of awarding contracts, which have been identified and divided into two types, namely : the call for tenders, which is the default method, and ;Mutual agreement the derogatory method

II.2.1. Contracts awarded by invitation to tender

Invitations to tender are the method of awarding contracts following a public call for competition. It can open, restricted, with competition, in two steps or in two stages.

a. Open invitation to tender

A call for tenders is open when the public notice invites all interested candidates to submit their tenders within a given period of time.

b. Restricted invitation to tender

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Restricted tendering is a call for tenders preceded by pre-qualification.

Pre-qualification is carried out for services of the same nature, following a public call for applications by insertion in authorised publications, of a notice relating to a specific call for tenders or to a set of calls for tenders during a period not exceeding six (6) months.

The restricted invitation to tender is aimed at a minimum number of three (3) candidates selected following a pre-qualification procedure. Failing this, the Project Owner or Delegated Project Owner must resort to an open invitation to tender.

In the case of allotment, the minimum number of pre-qualified candidates per lot is set at three (3).

Otherwise, the Project Owner or Delegated Project Owner must use an open invitation to tender for the lot(s) concerned.

When the pre-qualification relates to a series of invitations to tender spread over a period not exceeding six (6) months, the public invitation to tender must limit the number or overall volume of contracts for which a candidate could be awarded on the basis of his capabilities.

The pre-qualification process carried out by the Project Owner or Delegated Project Owner leads to the drawing up of a shortlist published before the consultation is launched.

Letters of invitation to tender are sent to the pre-qualified candidates and the approved tender files are made available to them under the same conditions as those set out in article 75 of this Public Contracts Code.

The deadlines for submission of applications, from the date of publication of the call for manifestation of interest, are as follows:

- a minimum of fifteen (15) calendar days and a maximum of twenty-one (21) days for national invitations to tender ;
- a minimum of twenty-one (21) calendar days and a maximum of thirty (30) days for international invitations to tender;

These deadlines may be reduced to ten (10) and fifteen (15) calendar days respectively in case of emergency.

Restricted tendering is compulsory for contracts for intellectual services.

Restricted tendering may also be used in the following cases :

- large-scale or complex specific works or equipment
- supplies of materials to be manufactured on order and specialised services.

The Project Owner or Delegated Project Owner may be exempted from pre-qualification:

- for intellectual services covered by jobbing order;
- when pre-qualification has been unsuccessful or has resulted in fewer than three (3) candidates per lot;
- the award of contracts schedule drawn up in accordance with the regulations in force shows that the procedural deadlines do not allow the estimated start or completion dates of the services to be met;
- The restricted call for tender addressed to service providers selected within the categorisation frame where necessary.

c. Competitive invitation to tender

The call for tenders may be accompanied by a competition if there are technical, aesthetic or financial reasons for special research.

A call for tender with a competition covers :

- either the design of a project ;
- both the design of a project and the carrying out of the related study;
- or both the design of a project and the execution of the related study and the monitoring and control of its execution;
- or the design and implementation of the project in the case of a design-build contract.

d. Two-stage tendering

The Project Owner may resort to a two-stage call for tenders when he wishes to base his choice on the criteria of performance, operating constraints and economic cost instead of simple detailed technical specifications, and when he can justify that he is not in a position to:

- define the means of satisfying his needs ;

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- evaluate the technical or financial solutions available.

The use of a two-stage invitation to tender is subject to the prior authorisation of the Minister in charge of public contracts at the programming stage.

e. A call for tender to recruit an individual consultant

The individual consultant is a natural person recruited by the Project Owner or the delegated Project Owner to provide intellectual services or non-quantifiable services that do not absolutely require the use of a firm.

The amount of the individual consultant's services falls within the jobbing order threshold.

It is used when -teamwork is not necessary. And the expert's experience and qualifications are a major selection criterion.Individual consultants are chosen on the basis of their qualifications, with regards to the nature of the assignment. Consultants are selected by comparing the qualifications of those who have expressed an interest in the assignment following the request for manifestation of interest defining the conditions of recruitment.

f. The request for quotation

The request for quotation is a simplified procedure for the consultation of service providers for the award of jobbing orders relating to the supply of goods and services or any other minor services not requiring the preparation of technical offers.

The services that may be the subject of a request for quotation include in particular:

- supplies, consumables and miscellaneous equipment
- Fourniture;
- Small equipment;
- Computer equipment;
- Maintenance of buildings;
- billeting.

The consultation is reserved for service providers operating in the sector concerned and meeting the qualification criteria indicated in the request for quotation. Request for quotation is governed by Order No. 032/CAB/PM of 28 February 2003.

g. **Design-build contracts:** A design-build contract is a works contract that allows the Project Owner to entrust a group of economic operators or, for infrastructure works only, a single economic operator, with a mission covering both the design and execution of the

works.

h. **Framework agreements:** When the Project Owner cannot determine in advance the volume and frequency of orders for supplies or routine services required to meet his needs, he can use a framework agreement. Framework agreements are contracts concluded by one or more Project Owners with one or more service providers, the purpose of which is to establish the rules relating to the purchase orders to be issued, or the provisions governing the subsequent purchase order contracts to be awarded during a given period, particularly with regard to prices and, where applicable, the quantities envisaged.

i. Contracts awarded by Mutual agreement

A contract is said to be awarded by mutual agreement when it is awarded without a call for tender, after prior authorisation by the Authority in charge of Public Contracts.Contracts may only be awarded by mutual agreement in one of the following limited cases: for needs that can only be met by a service requiring the use of a patent, process, know-how, licence or exclusive rights held by a single contractor. service provider supplier or for the urgent replacement, of defaulting entrepreneurs or suppliers; for works, supplies or services and intellectual services which, in cases of extreme urgency justified by force majeure, cannot be awarded within the time limits of a tendering procedure; for supplies; services or works which supplement those covered by an initial contract performed by the same contractor, on condition that the initial contract was awarded in accordance with the tendering procedure and that the resulting additional contract relates solely to supplies, services or works which are not included in the initial contract but which have become necessary as a result of unforeseen circumstances external to the parties, and that these supplies, services or works cannot be technically or economically separated from the main contract.

Contracts award procedures

The methods of contracts award mentioned above have the following procedure: The prequalification procedure (for restricted invitation to tender); Procedures to launch consultation; Contract award procedure or the jobbing order; The signing process of the contract, of the jobbing order and the amendment.

In accordance with the elaboration standards of procedure manuals, each of these procedures are declined in this guide in two parts; namely: A synoptic guide which recalls (i) the procedure in question, (ii) the expected deliverable, (iii) the initiator of the procedure, (iv) the structure initiating the act (or the department), (v) the reference instruments, (vi) the conditions to be met, (vii) the constitution of the file, (viii) the documents to be consulted or provided, (ix) the signatory of the act, and, (x) the processing deadlines, and, The modus operandi of the procedure in question; which sets out the

stages of the said procedure, on the one hand, and for each stage, (i) the tasks (or operations) to be carried out, (ii) the participants, and (iii) the deadlines for carrying out the tasks (or operations), on the other hand.



a. <u>Pre-qualification procedures.</u>

The pre-qualification procedure concerns only restricted invitations to tender and invitations to tender for the recruitment of individual consultants. It precedes the launch of the invitation to tender itself.a. Synoptic guide of the prequalification procedureProcedure:Prequalification of candidates for an invitation to tender Delivrable:List of prequalified candidatesInitiator of the procedureAdministrationInitiating structure of the action or serviceSIGAMP Instruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeOrder to put into force DTAOConditions to be met Project maturationConstitution of the file: Call for manifestation of interestPregualification report Documents to be consulted or providedSignature of the ActPO Deadline of treatmentFrom 25 to 45 daysb. Modus of operandi prequalification the procedureno.stepsstakeholderstasks/operationstimeframe1Launching of the CMIRelevant technical service of the POInitiation of the procedure PM2SIGAMP officialElaboration of the draft Call for manifestation of interestPM3POSignature of CMI24 hours4POTransmission of CMI for publication in the JDM24 hours5ARMP Insertion of AMI in the JDM24 hours6Evaluation of candidatesCANDIDATEEIaboration and transmission of offers15 to 30 days7SIGAMPReception of files -24 hours8POSett up of the ad hoc committee9AD HOC COMMITTEEEvaluation and elaboration of the pregualification report72 hours10Publication of the pregualification resultsPOSignature of the list of prequalified candidates 24 hours 11POInsertion of the prequalification list in the draft Tender files for restricted invitation to tender24 hours12POTransmission of the Prequalification results for publication in the JDM24 hours13ARMPInserttion of the prequalification list in the JDM24 hours

b. Procedures related to the launhing of consultation

Procedure:	Launch of a consultation	
Delivrable:	Tender notice (or request for quotation	
Initiator of the procedure	Administration	
Initiating structure of the action or service	SIGAMP	
Instruments of reference	 Public Contracts Code Circular to implementing the Public Contracts Code Order to put into force DTAO 	
Conditions to be met	Project maturation	
Constitution of the file:	- Consultation file (Tender files or request for	
Documents to be consulted or provided	quotation)	

Signature of the Act	РО
Deadline of treatment	30 days at most

b. modus operandi of the procedure for t launch of consultation

No.	STEPS	STEPS STAKEHOLDERS TASKS/OPERATIONS		TIMEFRAME
1	Elaboration of	Relevant technical service of the PO	Definition of need	PM
2	the Consultation	SIGAMP official	Elaboration of the Consultation file	РМ
3	file	РО	Referral of the TB	РМ
4	Review of tender files Consultation by the relevant Tenders Boards	SIGAMP	Transmission of consultation files to the TB	2 days
5		TB :	Convocation of members of the TB	2 days
6		TB:	Examination of the file d notification of theTB's opinion to the PO	07 days
7		РО	Referral of the CCCB for contracts under his domain of competence	2 days
10	Publication of	SIGAMP	Preparation of the consultation opinion	5 days from the reception of the
11	the Tender	РО	Signing of the consultation opinion	TB's opinion
12	notice or the request for quotation	РО	Transmission of the notice for publication in the JDM	
13	quotation	ARMP	Insertion of the notice in the JDM	24 hours

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c. a.2. The modus operandi of the contracts award procedure in the case of an opening of of framework pleat at a time and in the case a agreementNo.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Elaboratio n, Reception and Evaluation of bidsBiddersPreparation of Bids25 to 50 days20 days in case of emergency and DC2SIGAMPReception of tenders 3TB Convocation of members of the TB21 days10 days for projects of any magnitude4TBOpening of Technical bids and the constitution of the SCAO5SCAOEvaluation of bids6Award of the ContractTBReview of the SCAO report, and award proposal2 days7POReferral of the CCCB for contracts under his domain of competence2 days8CCCB :Review of the award proposal and notice of the CCCB10 days at most9PODecision of the PO5 days from the decision, unless suspension of procedure11Publication of the consultation resultsSIGAMPElaboration of the release relating to the publication of results12POSignature of the release relating to the publication of results13POTransmission of the release for publication in the JDM14ARMPPublication of the results in the JDM24 hoursThe case of a 2-stage opening of The synoptic guide of the contracts award procedure in the case of an bidsb.1. opening of pleat in two steps. Procedure: Award of the Contract Delivrable: Award decision and release relating to the publication of results Initiator of the procedure Administration Initiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Atleast one offer deemed receivable Constitution of the file: Bidders tenders Minutes of the technical and financial bid-opening sessionConstitution act of the SCAODocuments to be consulted or providedSignature of the ActPODeadline of treatmentFrom 55 to 95 daysb.2. The modus operandi of the contracts award procedure in the case of an opening of pleat in two

steps.No.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1BiddersPreparati on of Bids25 to 50 days20 days in case of emergency 2Elaboration, Réception and Evaluation of bidsSIGAMPReception of tenders 3TBConvocation of members of the TB21 days15 days for projects of any magnitude4TBOpening of Tecnical bids and the constitution of the SCAO5SCAO Evaluation of bids6TBReview of the technical bid analysis report of the SCAO 7TBConvocaof members and bidders concerned for the opening of financial bids8TBOpening of financial bids9SCAOEvaluation of financial bids and summary10Award of the ContractTBReview of the summary report of the SCAO, and award proposal2 days11POReferral of the CCCB for contracts under his domain of competence2 days12CCCB :Convocation of members of the CCCB2 days13CCCB : Review of the award proposal and notice of the CCCB10 days at most14PODecision of the PO5 days from the decision, unless suspension of procedure15Publication of the consultation resultsSIGAMPElaboration of the release relating to the publication of results16POSignature of the release relating to the publication of results17POTransmission of the release for publication in the JDM18ARMPPublication of the results in the JDM24 hoursThe case of a 2-stage invitation to The synoptic guide of the contracts award procedure in the case of a call tender c.1. for tender in two steps. Procedure: Award of the Contract Delivrable: Award decision and release relating to the publication of results Initiator of the procedure Administration Initiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Atleast one offer deemed receivableConstitution of the file: Candidates' proposalsBidders tendersMinutes of the technical and financial bid-opening sessionConstitution act of the SCAODocuments to be consulted or providedSignature of the ActPODeadline of treatmentFrom 80 to 110 daysc.2.

The modus operandi of the contracts award procedure in the case of a call for tender in two steps.No.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Elaboration and Evaluation proposalsElaboration, Reception andEvaluation of final technical of proposalsBiddersPreparation of technical bids25 to 50 days20 days in case of emergency2SIGAMPReception of proposals relating to technical, qualitative or other characteristics of the project 3TBConvocation of members of the TB2 days21 days at most10 days at most4TBOpening of proposals and the constitution of the SCAO5SCAOEvaluation of Proposals6TBReview of the technical bid analysis report of the SCAO 7PODiscussions with bidders on their programme where necessary8POInvitation of bidders to present final technical proposals on the basisof the revised DOA9BiddersElaboration of final technical proposals 10SIGAMPReception of the final technical proposals 7 days at most11Award of the ContractSCAOEvaluation of final technical proposals12TBReview of the evaluation report of the SCAO, and award proposal2 days13POReferral of the CCCB for contracts under his domain of competence, where necessary14CCCB :Convocation of members of the CCCB2 days15CCCB :Review of the award proposal and notice of the CCCB10 days at most17Publication of the consultation resultsSIGAMPElaboration of the release relating to the publication of results18POSignature of the release relating to the publication of results19POTransmission of the release for publication in the JDM20ARMPPublication of the results in the JDM24 hoursThe case of the recruitment of an individual consultantd.1. The synoptic guide of the jobbing order of the recruitment procedure in the case of an individual award consultant.Procedure:Prequalification of candidates for an invitation to tender to recruit an consultant Delivrable: Award decision Initiator of individual the procedureAdministrationInitiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeOrder to put into force DTAOConditions to be met Project maturationConstitution of the file: Call for manifestation of interestPrequalification report Documents to be consulted or providedSignature of the ActPODeadline of treatmentFrom 27 to 42 daysd.2. The modus operandi of the jobbing order award procedure in the case of the recruitment of individual an

consultantNo.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Elaboration , Réception and Evaluation of candidatesCandidatesPreparation of candidacy15 to 30 days2SIGAMPReception of candidacies -24 hours3POSett up of the ad hoc committee4AD HOC COMMITTEEEvaluation and elaboration of thr prequalification report72 hours5Award of the jobbing orderTBAdoption of the prequalification report, and award proposal to the PO2 days6PODecision of the PO5 days from the decision7Publication of the Tender notice or the request for quotationPOSignature of the list of prequalified candidates8POInserttion of the prequalification list in the TF9POTransmission of the results for publication in the JDM10ARMPInserttion of the prequalification list in the JDM24 hours The case of a Request for Quotation.e.1.The synoptic guide of the jobbing order award procedure following a Request for quotationProcedure:Award of a jobbing orderDelivrable:Award decision and release relating to the publication of results Initiator of the procedure Administration Initiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeOrder to lay down the terms and conditions for implementing request for quotation. Conditions to be met Project maturation Constitution of the file: Request for Quotation fileDocuments to be consulted or providedSignature of the ActPODeadline of treatmentFrom 30 to 90 dayse.2. The modus operandi of the following jobbing order award procedure a Request for quotationNo.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Preparation, Reception and verification of the conformity of proposalsBiddersElaboration of proposals20 to 30

days-2SIGAMPReception of proposals 3TBConvocation of members of the TB2 days4TBOpening of pleats and verification of the conformity of award proposals to the PO1 day5POAward decision5 days from the decision6SIGAMPElaboration of the release relating to the publication of results0Publication of the Tender notice or the request for quotationPOSignature of the release relating to the publication of results8POTransmission of the release for publication in the JDM9POTransmission of the results for publication in the JDM10ARMPInserttion of the prequalification list in the JDM24 hoursThe case of a contract awarded by Mutual agreementf.1.

The synoptic guide of the mutual agreement award procedureProcedure:Award of the ContractDelivrable:Signed contractInitiator of the procedureAdministration Initiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Maturation of programmed contracts, orObtention of prior authorisation projects for from the ACMPConstitution of the file: Authorisation of the ACMPConsultation fileCandidates' proposalsDocuments to be consulted or providedSignature of the ActPODeadline of **treatment**From 33 to 48 daysf.2. The modus operandi of a mutual agreement award procedureNo.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Elaboration of the Consultation fileRelevant technical service of the PODefinition of need PM2SIGAMPFinalising the Consultation filePM3PORefferal of the ACMP for prior request for authorisation24 hours4ACMP :Decision of the ACMP72 hours5POConsultation of potential candidates24 hours6Elaboration. Reception and Evaluation of candidatesCANDIDATEElaboration and transmission of offers15 to 30 days7SIGAMPReception of files 7 days8AD HOC COMMITTEEEvaluation of Proposals9TBReview of the ad hoc committee report, and award proposal to the PO10PODecision of the PO5 days from the decisionSIGAMPElaboration of the release relating to the publication of results10Publication of the Tender notice or the request for quotationPOSignature of the release relating to the publication of results11POTransmission of the release for publication in the JDM12POTransmission of the results for publication in the JDM13ARMPInserttion of the prequalification list in the JDM24 hoursThe procedures related to the signature of a contract and a jobbing -order

d. a. The synoptic guide of the signing procedure of a contract and a jobbing order Procedure:Signing of a contract and a jobbing orderDelivrable:Signed contract and jobbing orderInitiator of the procedureAdministration Initiating structure of the action or serviceSIGAMPInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Awarded contract and jobbing order Constitution of the file: Presentation noteAward decision or mutual agreement authorisationDocuments to be consulted or providedSigning of the ActPODeadline of treatment52 days at mosta. The modus operandi of the signing procedure of a contract and a jobbing order No.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Elaboration of the draft contract or the jobbing orderSIGAMPElaboration of the draft contract or the jobbing order TBConvocation of members of the TB2 days6Review of the draft contract or the jobbing order TBConvocation of members of the TB7 days7TBReview of the draft contract or the jobbing order8POReferral of the CCCB, referral of the TB,10 days at most9CCCB :CCCB's opinion10Finalising, signing and notificationSIGAMPFinalising the draft contract or the jobbing order3 days11Co-contractorSubscribing the draft contract or the jobbing order12POSubscribing the draft contract or the jobbing order10 days13PONotifying the draft contract or the jobbing order5 days

e.			
f.			
g.			
h.			
i.			

Procedures for handling bidders petitions Any candidate		
or bidder who considers that they have been wronged		
in the public contracts award procedure may lodge a		
petition, depending on the stage of the		
procedure. Appeals are lodged depending on the stage		
of the procedure, either with the Project Owner or the	E	Ela
Delegate Project Owner during the pre-qualification	b	oor
phase and between the publication of the invitation to	at	ntio
tender and the opening of bids, or with the Appeals		n of
and Petitions Review Committee. For petitions		he
addressed to the Petitions Review Committee, the		ele
latter requests the opinion of the body responsible for		ise
regulating public contracts, which examines the said		ela
petition and submits its conclusions to the Committee		ing 0
within a maximum period of seven (7) calendar days		he
from the date of referral. Once the conclusions of the		oub
investigation have been validated, the Committee	-	icat
responsible for reviewing petitions makes appropriate	ic	on
proposals for sanctions to the Authority in charge of	0	
Public Contracts.Name and address of the Project Owner or		he
Delegated ProjectName and address of the Project Owner or		20'
Delegated ProjectProcedure: Review of a	s d	leci
petition Delivrable: Decision of the POInitiator of the		sion
procedureBiddersInitiating structure of the action or		1011
servicePOInstruments of referencePublic Contracts		
CodeCircular to implementing the Public Contracts		
Code Conditions to be met Valid petitions (formulated within		
deadlines)Constitution of the file: Bidders		
petitions Documents to be consulted or providedSigning of the Act PO Deadline of treatment Of daysThe modus operandi		

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Procedures for handling disagreements

During the contracts award process, discords may arise between the Project Owner (or the Delegated Project Owner) and: A Tenders Boards, and; A Central Contracts Control Boards. The discords involve:- The draft Consultation file;- bid-evaluation and award proposals, and; the draft contract (in case of mutual agreement) or amendmentb. The handling procedure of discords between the Project Owner and a TendersIf the Project Owner (or the Delegated Project Owner) does not agree with the observations or the proposal of the Tenders Board, he must ask for the file to be re-examined, stating his reservations, within three (3) days from the date of receipt of the observations or the proposal of the aforementioned Board. If after reexamination of the file the disagreement persists : at the stage of adopting the consultation file or examining the draft contract (in the case of mutual agreement) or amendment, the Project Owner (or the Delegated Project Owner) issues the invitation to tender or signs the contract or amendment. In this case, the Tenders Board will state its reservations at each stage of the procedure in the minutes of the meeting; at the award stage, the Project Owner (or the Delegate Project Owner) awards the contract and reports to the Authority in charge of Public Contracts. In this case, publication of the results is subject to the decision of the Authority in charge of Public Contracts.b. The synoptic guide of the handling procedure of disagreements between the Project Owner and a Tenders Board.Procedure:Handling of disagreement between the PO and the TBDelivrable:Decision of the ACMPInitiator of the procedurePOInitiating structure of the action or serviceInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Constitution of the file: TB's opinionObservation letter of the PODocuments to be consulted or providedSigning of the ActACMP : Deadline of treatmentAs from 22 days b. The modus operandi of the handling procedure of disagreements between the Project Owner and a Tenders Board. No.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Handling of discordCCCB :CCCB's opinion to the POPM2PORequest to reexamine the file 3days.3TBNew deliberation and opinion of the PO5 days4POReferral of the ACMP in case of persistent disagreements (Notification of the OSD suspended)2 days5ACMP :Referral of the ARMP 2 days6ARMPInstruction of the petition and opinion of the ACMP7 days7ACMP :Decision of the ACMP3 days at mostThe procedure for handling disagreements between a Project Owner and a Central Contracts Control BoardIn the event of disagreement with the opinion of the Central Contract Control Board, the Project Owner (or the Delegated Project Owner) must request a re-examination of the file by the Central Control Board, stating his reservations, within seven (7) days of the date of receipt of notification of the results of the deliberation of the Central Control Booard concerned. If the disagreement between the Project Owner (or the Delegated Project Owner) and the Central Contract Control Board persists, the Project Owner (or the Delegated Project Owner) notifies his final decision to the Central Contract Control Board within five (5) calendar days from the date of receipt of notification of the final opinion of the Central Contract Control Board. If the Project Owner (or the Delegated Project Owner) does not notify his final decision within this period, the Chairman of the Central Contract Control Board forwards the file to the Authority in charge of Public Contracts. The Authority in charge of Public Contracts may request the opinion of the body in charge of regulating contract, who, this case has a period of seven (7) days to give his opinion. The decision of the Authority in charge of Public Contracts is binding on both parties.a. The synoptic guide of the procedure for handling disagreements between the Project Owner and a Central Contracts Control Board.Procedure:Handling of discordbetween the PO and the CCCBDelivrable:Decision of the ACMPInitiator of the procedurePOInitiating structure of the action or serviceInstruments of referencePublic Contracts CodeCircular to implementing the Public Contracts CodeConditions to be met Constitution of the file: CCM's opinionObservation letter of the PODocuments to be consulted or providedSigning of the ActACMP : Deadline of treatmentAs from 26 daysb. The modus operandi of the handling procedure of discords between the Project Owner and the Central Contracts Control Board.No.STEPSSTAKEHOLDERSTASKS/OPERATIONSTIMEFRAME1Handling of discordCCCB :CCCB's opinion to the POPM2PORequest to reexamine the file 7 days3CCCB :New deliberation and final decision of of the CCCB5 days4POReferral of the ACMP in case of persistent disagreements (Notification of the OSD suspended)2 days5ACMP :Referral of the ARMP 2 days6ARMPInstruction of the petition and opinion of the ACMP7 days7ACMP :Decision of the ACMP3 days at most